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| Register of foreign ownership of agricultural land  Report of registrations as at 30 June 2020 |

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# Introduction

The Register offoreign ownership of agricultural land (the Agricultural land register) was established to provide greater transparency about the level of foreign ownership of Australia’s agricultural land.

The Commissioner of Taxation reports annually to the Treasurer on the operation of the *Register of Foreign Ownership of Water or Agricultural Land Act 2015* (the Act) and is required to publish aggregate statistics of foreign ownership each year. This is the fifth report of the Agricultural Land Register (Agland 2020) and includes registrations made by foreign persons between 1 July 2015 and 30 June 2020.

Foreign persons are required to register their holdings in agricultural land within 30 days of a specified event occurring, including the acquisition or disposal of those holdings. Details of specific events are outlined in [Attachment A](#_Attachment_A:_Background). In this report, ‘foreign held’ land is agricultural land in which a foreign person has ownership. This could be a freehold interest, or a leasehold interest or right to occupy agricultural land under a lease or licence that is likely to exceed five years. A foreign person may hold the interest alone, as a tenant in common or as a joint tenant.

The definition of ‘foreign person’ includes entities in which a foreign person has an interest of 20% or more. As a result, the Agricultural Land Register captures details of foreign entities that may be in part held by Australian shareholders. For more information on the definition of ‘foreign person’ refer to [Attachment B](#_Attachment_B:_Definitions).

Information collected during registration is detailed at [Attachment E](#_Attachment_E:_Land).

Consistent with Australia’s foreign investment framework, the details of investors are not made publicly available. Taxation law also restricts the release of information which could identify, or be used to identify, an individual or entity. For these reasons, and because the Act only requires aggregated statistics, information beyond what is presented in this report will not be made available.

#### A quick note on methodology

The Australian Taxation Office (ATO) has undertaken additional comparative analyses using Australian Bureau of Statistics (ABS) information on agricultural land holdings in Australia to estimate the relative proportion of foreign held Australian agricultural land. This estimated proportion is referred to as the ‘level of foreign ownership’.

To calculate the estimated proportion of foreign held agricultural land, a benchmark measure of the total agricultural land area in Australia is used. The benchmark is taken from Rural Environment and Agricultural Commodities Survey (REACS) or censuses conducted by the ABS. See [7121.0 – Agricultural Commodities, Australia, 2018-19 Explanatory Notes](file://atonet/atonetshares$/FIIR/REGISTERS/AGRICULTURAL/Reporting/2019-20/ABS_71210do001_201819.xls) for more information on the ABS 2018–19 REACS.

The REACS is conducted annually in the years between the five-yearly agricultural census.

The REACS uses a sample methodology to estimate the total agricultural land area and the estimates are subject to sampling variability.

For Agland 2020, the ABS 2018–2019REACS is used to estimate the relative proportion of foreign held Australian agricultural land. Similarly, Agland 2019 used the benchmark data from the ABS 2017–2018 REACS.

To ensure legislative requirements are met, this report is produced as soon as practicable after 30th of June each year, using the most recently available REACS data at the time of publication.

Care should be taken when relying on this comparative analysis as differences in population between the Agricultural Land Register and ABS commodity surveys and censuses affect the accuracy and reliability of this analysis[[1]](#footnote-2).

Figures in the tables and diagrams have been rounded. Any discrepancies between totals and sums of components are due to rounding.

The statistics in this report need to be interpreted in conjunction with the information about the methodological caveats outlined in [Attachment C](#_Attachment_C:_Methodology).

The report includes an analysis of agricultural land with foreign ownership on a regional basis, using ABS Statistical Area (SA4) level standards[[2]](#footnote-3).

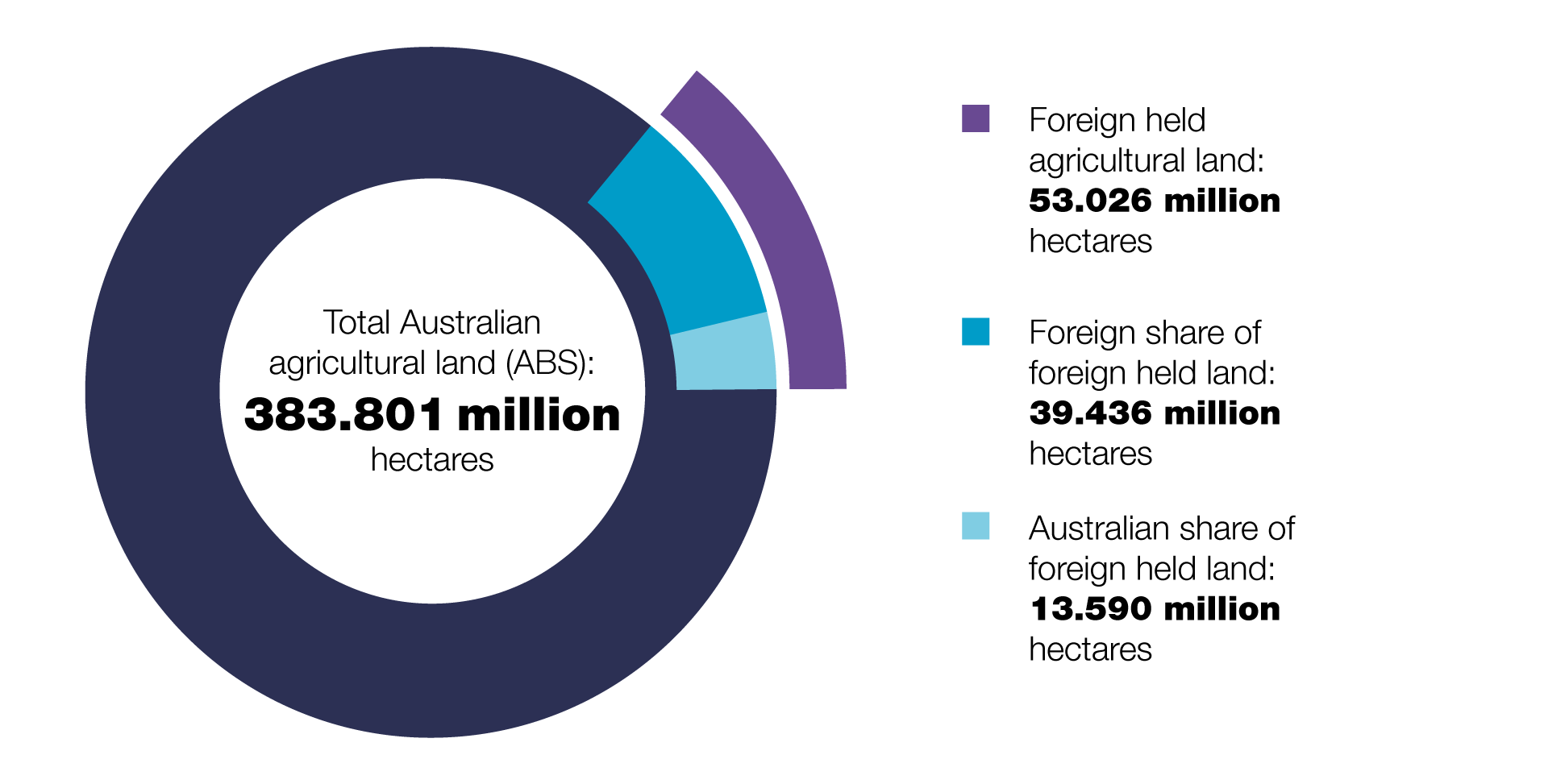
# Summary of key findings

The total area of agricultural land in Australia with a level of foreign ownership has increased by 1.7% from 52.126 million hectares at 30 June 2019 to 53.026 million hectares at 30 June 2020.

Using the ABS measure of total agricultural land area in Australia, the estimated proportion of agricultural land with a level of foreign ownership at 30 June 2020 is **13.8%**.

Figure 1 shows the area of foreign held agricultural land against the ABS measure of total Australian agricultural land to show the level of foreign ownership as at 30 June 2020.

#### Figure 1: Agricultural land with a level of foreign ownership as at 30 June 2020



As at 30 June 2020, the estimated proportion of agricultural land with a level of foreign ownership of 13.8% has not changed when compared to the prior year. This is attributed to an increase in total agricultural land in Australia offsetting the increase in agricultural land with foreign ownership.

Figure 2 shows the proportion of agricultural land with a level of foreign ownership as at 30 June for each year from 2016 to 2020.[[3]](#footnote-4) The level of foreign ownership of agricultural land has remained relatively stable over the past five years.

#### Figure 2: Agricultural land with a level of foreign ownership – 5 year comparison

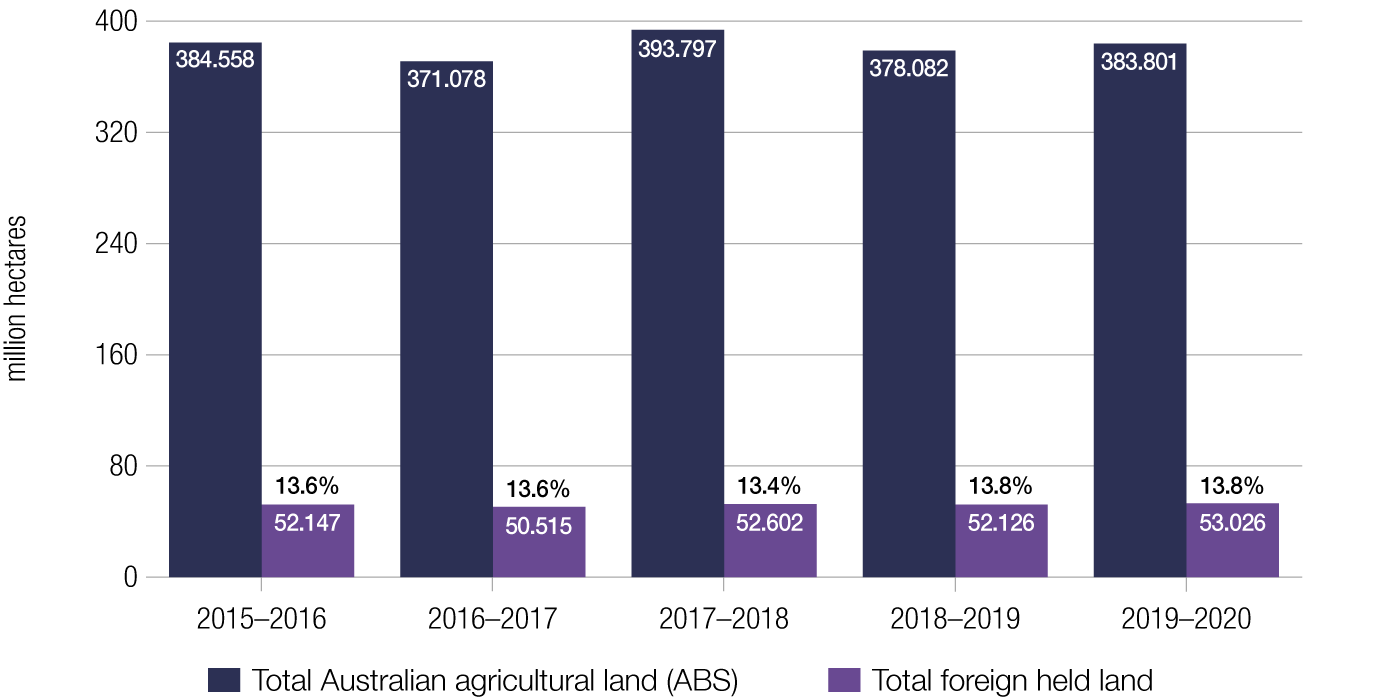
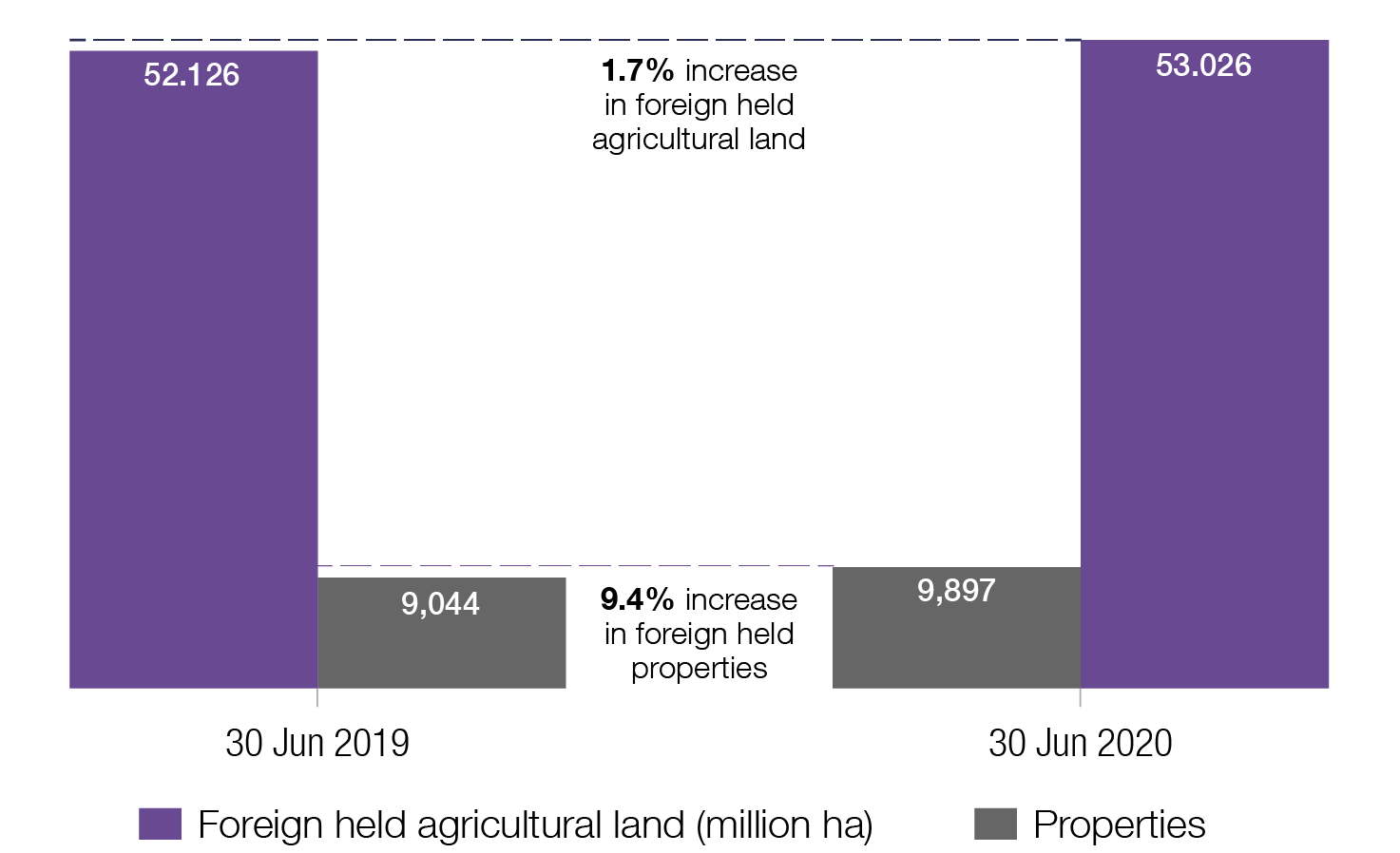


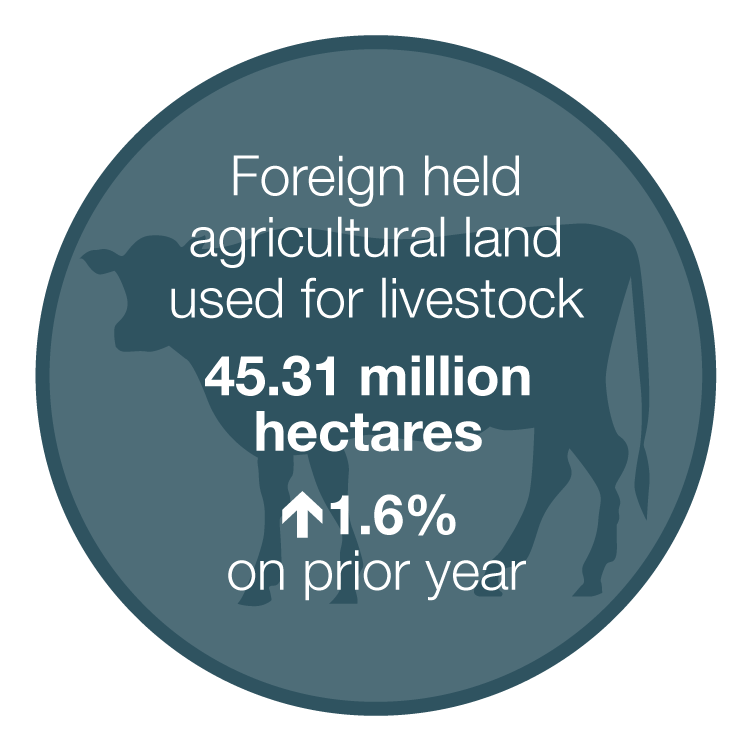
Figure 3 shows a 2 year comparison of foreign held agricultural land and the number of foreign held properties.

There was an overall increase in the amount of foreign held agricultural land of 1.7% (0.9 million hectares) and a 9.4% increase in the number of foreign held agricultural land properties (853) when compared to 2019.

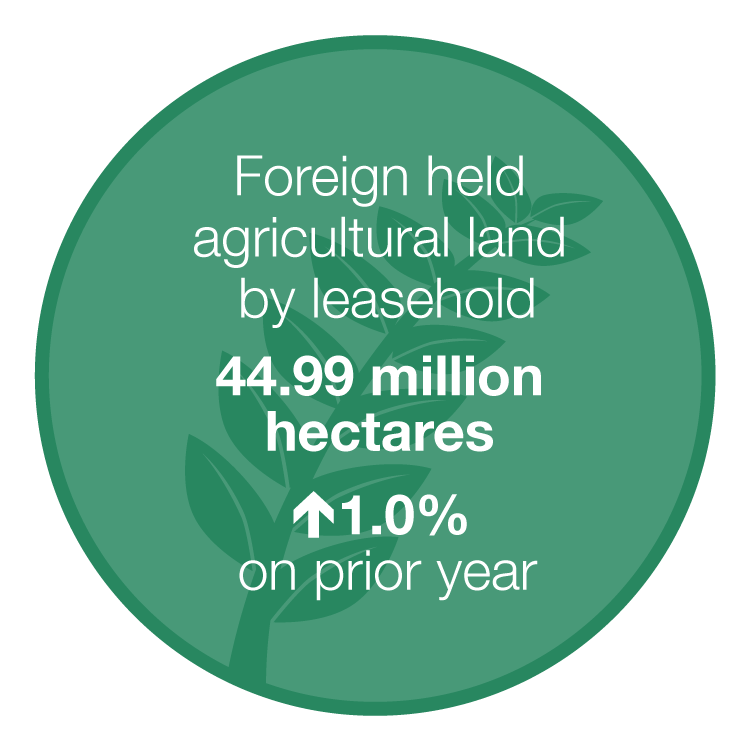
#### Figure 3: Foreign held agricultural land and property count – 2 year comparison



When comparing the type of agricultural land use to the prior year, the most significant changes are attributed to crops, with an 8.8% increase. This is followed by non-farming, which increased by 5.0% and other farming, which increased by 4.3%. There was a 2.6% reduction in horticulture. Refer to [Figure 6](#_Figure_6:_Foreign).



Over 85% of agricultural land with foreign ownership is used for livestock



Around 83% of agricultural land with foreign ownership is held on a leasehold basis

When the total foreign held freehold and leasehold interests are aggregated, China has the largest holding of total Australian agricultural land of 2.4%. This is followed by the United Kingdom with 2.1% and the Netherlands, United States of America and Canada with around 0.7% each. Refer to [Table 4](#_Table_4:_Foreign)

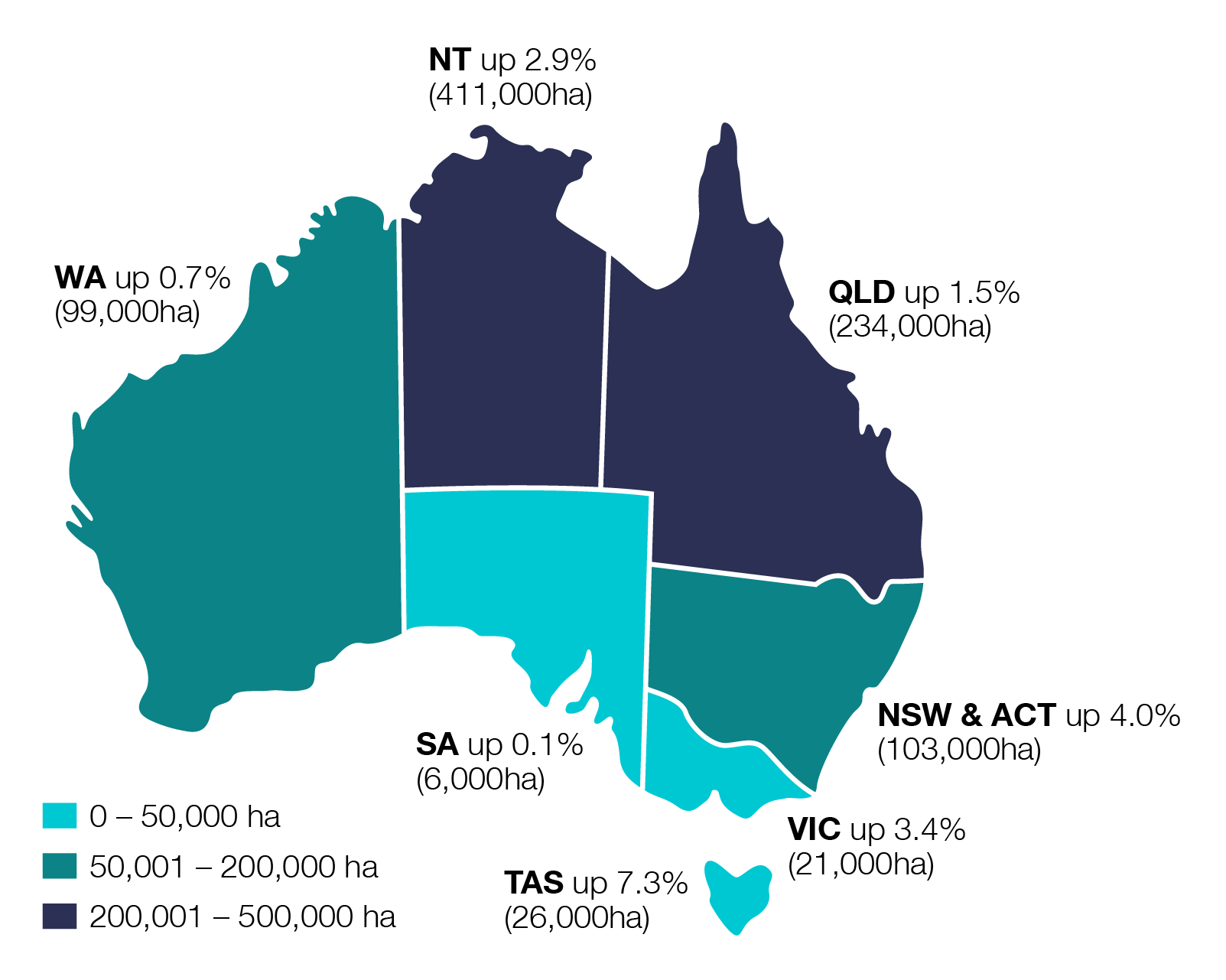
Generally, the changes in agricultural land interests by country of ownership compared to Agland 2019 can be attributed to:

* + new registrations of acquisitions of agricultural land that have settled since the last report
  + agricultural land that has been sold to Australian entities and has been removed from the register
  + agricultural land that has been sold to other foreign entities with a different foreign country of ownership
  + foreign entity restructures which have resulted in a change of the foreign entity’s status as a foreign person.

There was an increase in the amount of foreign held agricultural land in each state as at 30 June 2020 when compared to the prior year.

Figure 4 shows the net change of foreign held agricultural land by state or territory. Refer to [Table 2](#_Table_1.2:_Foreign) for further information.

#### Figure 4: Foreign held agricultural land by state or territory – net change compared to prior year



# Findings

### 

### Foreign held agricultural land by Australian states and territories

#### Table 1: Foreign held agricultural land by state or territory as at 30 June 2020

|  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- |
|  | **Foreign held agricultural land**  **(‘000 ha)** | | | | | **Australian agricultural land**  **(‘000 ha)** | **Foreign held**  **(%)** |
| **State or territory** | **30 June 2016** | **30 June 2017** | **30 June 2018** | **30 June 2019** | **30 June 2020** | **2018-2019 REACS** | **30 June 2020** |
| NSW/ACT | 2,375 | 2,487 | 2,553 | 2,557 | 2,660 | 52,357 | **5.1** |
| VIC | 607 | 634 | 660 | 618 | 639 | 11,465 | **5.6** |
| QLD | 17,658 | 15,748 | 15,758 | 15,490 | 15,724 | 133,147 | **11.8** |
| WA | 8,841 | 12,809 | 13,699 | 13,855 | 13,954 | 82,201 | **17.0** |
| SA | 7,156 | 4,796 | 4,933 | 4,943 | 4,949 | 46,104 | **10.7** |
| TAS | 342 | 354 | 362 | 356 | 382 | 1,456 | **26.2** |
| NT | 15,169 | 13,686 | 14,637 | 14,307 | 14,718 | 57,071 | **25.8** |
| **Total** | **52,147** | **50,515** | **52,602** | **52,126** | **53,026** | **383,801** | **13.8** |

**Notes:**

* The area of agricultural land with a level of foreign ownership by Australian states and territories is compared to the latest benchmark information, by states and territories from the ABS REACS to identify the estimated proportion of agricultural land that has a level of foreign ownership.
* The ‘foreign held %’ is the ratio of agricultural land with a level of foreign ownership to the total of Australian agricultural land for each state or territory.
* Differences between the Agricultural land register and ABS commodity surveys and censuses affect the accuracy and reliability of the above proportions. For example, the ABS total agricultural land figure does not include agricultural land held by entities whose primary business activity is forestry. In regions such as Tasmania and Victoria that have a large proportion of forestry the proportion of agricultural land that is foreign owned is therefore likely overstated.
* See [Table 4](#_Table_3:_Foreign) for further details on land usage by state or territory.
* Information on historical agricultural land totals (from the ABS) is at [Attachment D](#_Attachment_D:_ABS).

Table 2 shows the land size comparison at 30 June 2020 compared to the land size in the two prior years by Australian states and territories. The change % shows the change in the land size at 30 June 2020 compared to the land size at 30 June 2019 in each state or territory.

#### Table 2: Foreign held agricultural land by state or territory – Land size comparison

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| State or territory | 30 June 2018  (‘000 ha) | 30 June 2019  (‘000 ha) | 30 June 2020  (‘000 ha) | Change  (%) |
| NSW/ACT | 2,553 | 2,557 | 2,660 | 4.0 |
| VIC | 660 | 618 | 639 | 3.4 |
| QLD | 15,758 | 15,490 | 15,724 | 1.5 |
| WA | 13,699 | 13,855 | 13,954 | 0.7 |
| SA | 4,933 | 4,943 | 4,949 | 0.1 |
| TAS | 362 | 356 | 382 | 7.3 |
| NT | 14,637 | 14,307 | 14,718 | 2.9 |
| Total | **52,602** | **52,126** | **53,026** | **1.7** |

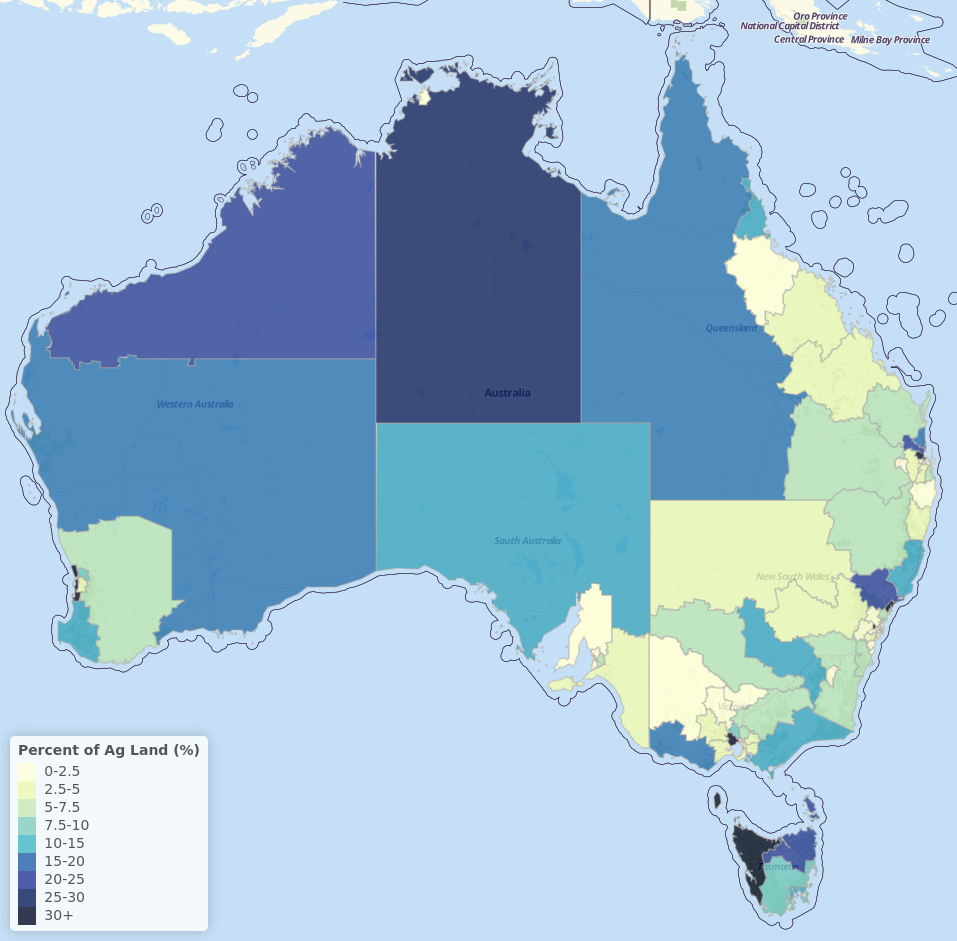
**Notes:**

* It is not possible to reconcile the percentage changes reflected in Table 2 against annual movements in the estimate of the percentage of total agricultural land held by foreign persons, due to annual fluctuations in ABS total agricultural land estimates.

### Agricultural land with a level of foreign ownership, by Statistical Area Level 4 (SA4)

Chart 1 shows the proportion of agricultural land with a level of foreign ownership for each SA4 regional area as at 30 June 2020.

#### Chart 1: Proportion of agricultural land with a level of foreign ownership, by SA4



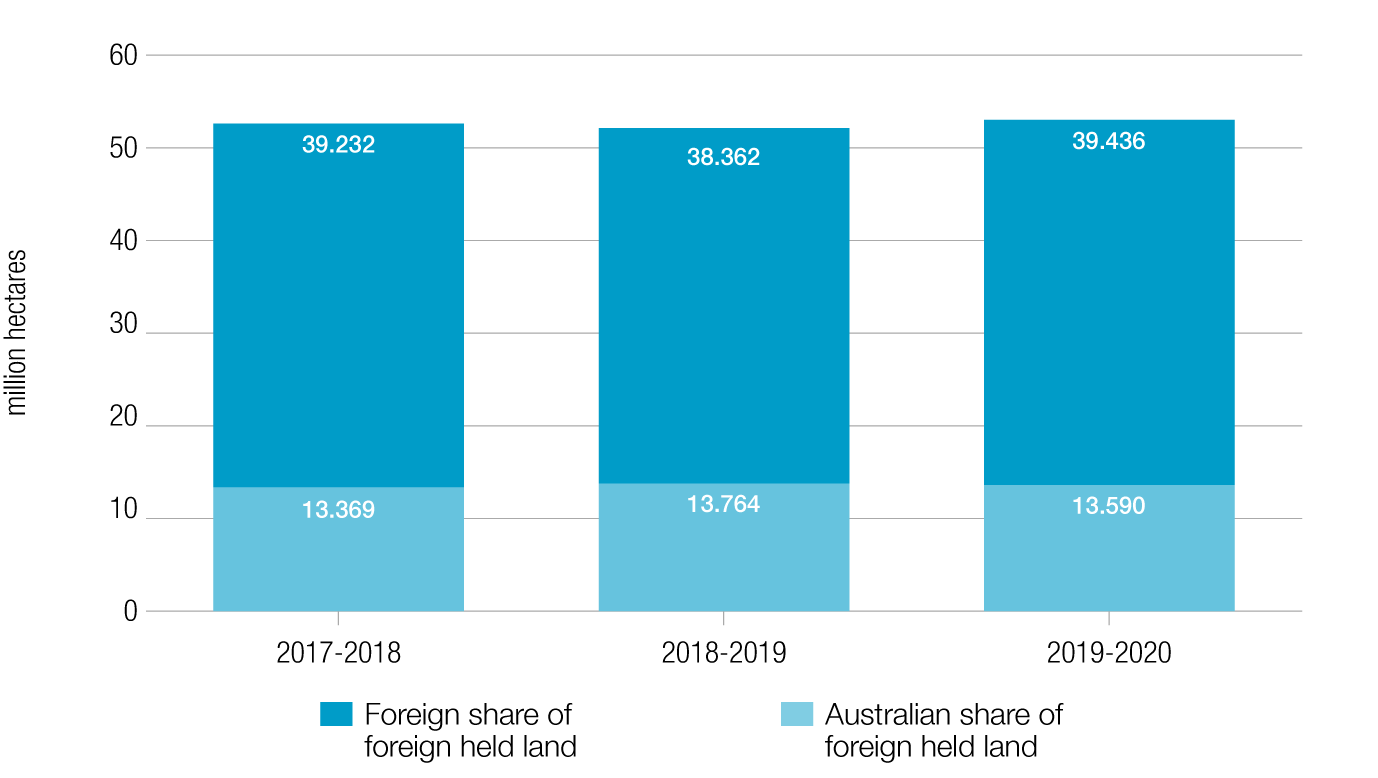
**Notes:**

* The proportion of agricultural land with a level of foreign ownership for each SA4 regional area is calculated by dividing the total amount of foreign held agricultural land in each region by the total amount of agricultural land in each region. The SA4 regional areas are based on postcodes geographically coded to each statistical area. These postcodes were reviewed during the year against each statistical area and updated to produce a more accurate map as at 30 June 2020.
* The total amount of foreign held agricultural land in each region uses data collected by the ATO to 30 June 2020. As the ATO only collects data on foreign holdings, ABS data on total land holdings is used to estimate the proportion of land with a foreign ownership interest in each region. The ABS 2018–19 REACS and the ABS SA4 standards[[4]](#footnote-5) was used for this.
* Differences between the Agricultural Land Register and ABS commodity surveys and censuses affect the accuracy and reliability of this analysis. For example, the ABS total agricultural land figure does not include agricultural land held by entities whose primary business activity is forestry. In regions such as Tasmania and Victoria that have a large proportion of forestry the proportion of agricultural land that is foreign owned is therefore likely overstated.
* This information is for illustrative purposes only and care should be taken when using this information for any other purpose.

### Foreign and Australian share of foreign held agricultural land

Figure 5 shows the foreign and Australian share of foreign held agricultural land as at 30 June for each year from 2018 to 2020. The register records foreign person entities that have a foreign ownership share of 20% or more. This means there may also be a significant portion of Australian ownership in those same parcels of land.

#### Figure 5: Foreign and Australian share of foreign held agricultural land



**Note:**

* As at 30 June 2020, of the 53.026m hectares of Australian agricultural land, 25.6% (13.59m hectares) is held by Australian investors who have shares in foreign person entities. When compared to the prior year there has been a 2.8% increase in the foreign share proportion of the foreign held land and a 1.3% reduction in the Australian share of foreign held land.

### Foreign held agricultural land by number of properties

Table 3 shows the number of foreign held properties on the Agricultural land register by state and territory as at 30 June for each year from 2018 to 2020.

#### Table 3: Foreign held agricultural land – Number of properties held comparison over three years

|  |  |  |  |
| --- | --- | --- | --- |
| State or territory | 30 June 2018  (No. of properties) | 30 June 2019  (No. of properties) | 30 June 2020  (No. of properties) |
| NSW and ACT | 2,213 | 2,386 | 2,450 |
| VIC | 1,889 | 1,938 | 2,014 |
| QLD | 1,477 | 1,543 | 1,620 |
| WA | 1,382 | 1,394 | 1,449 |
| SA | 679 | 703 | 741 |
| TAS | 988 | 995 | 1,529 |
| NT | 81 | 85 | 94 |
| Total | **8,709** | **9,044** | **9,897** |

**Note:**

* In this table the figures for numbers of properties measures property titles. Multiple (sometimes hundreds) of titles can transfer between two parties in one acquisition, and the property number may not be an accurate reflection of the amount of land changing hands. For example, while there was a 53.7% net increase (534) in the number of foreign held properties in Tasmania as at 30 June 2020, the overall land size increased by around 7.3% for 26,000 hectares as detailed in [Table 2](#_Table_1.2:_Foreign).

### Foreign held agricultural land by land use

Table 4 illustrates land use by state and territory across categories collected in the Agricultural land register as at 30 June 2020.

#### Table 4: Foreign held agricultural land by land use as at 30 June 2020

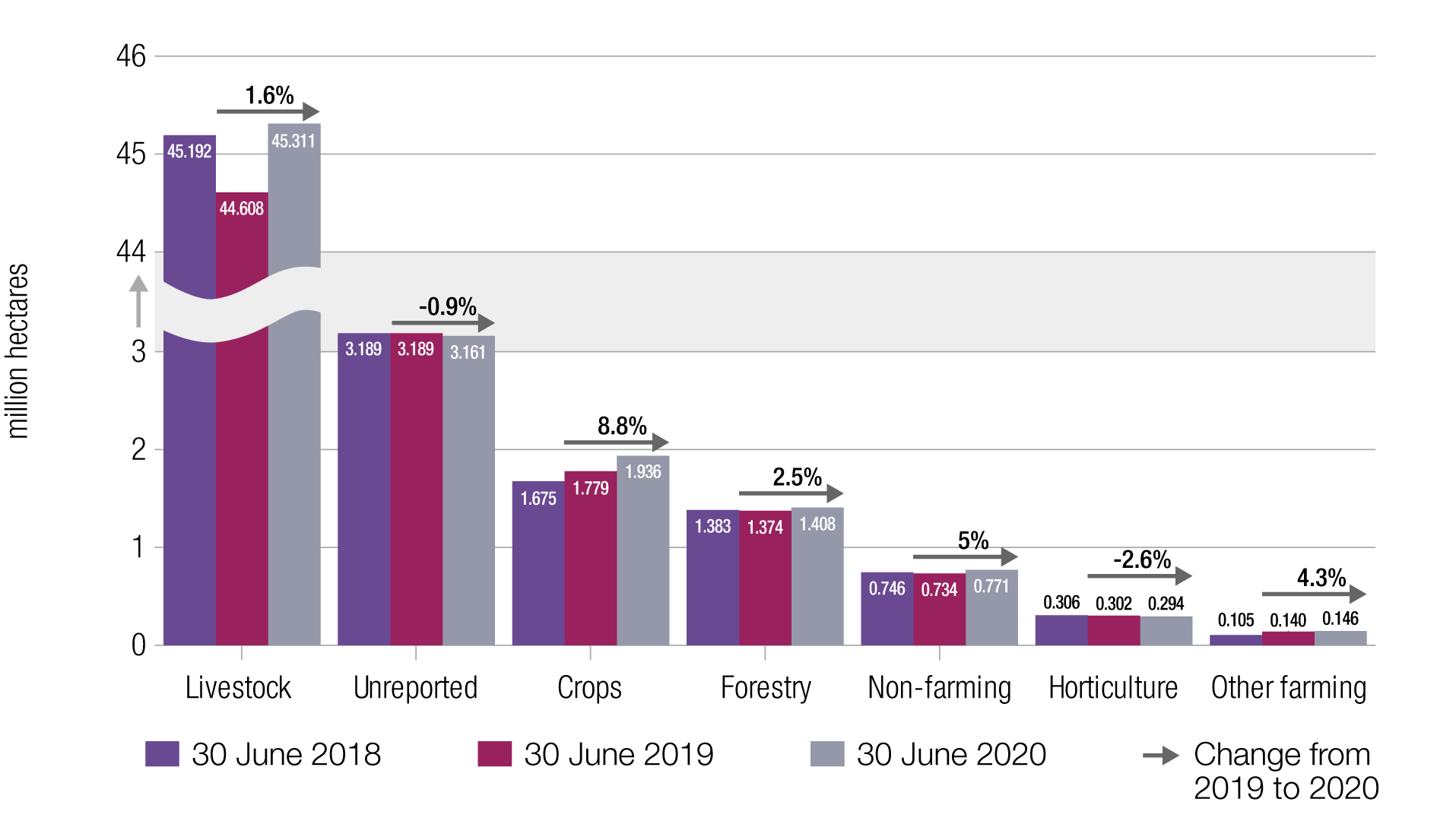
|  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- |
| State or territory | Crops  (‘000 ha) | Livestock  (‘000 ha) | Horticulture  (‘000 ha) | Other Farming  (‘000 ha) | Forestry  (‘000 ha) | Non-farming  (‘000 ha) | Unreported  (‘000 ha) | Total |
| NSW and ACT | 694 | 1,426 | 80 | 44 | 95 | 85 | 237 | **2,660** |
| VIC | 93 | 71 | 7 | 14 | 417 | 19 | 18 | **639** |
| QLD | 425 | 13,168 | 87 | 54 | 336 | 215 | 1,439 | **15,724** |
| WA | 684 | 12,068 | 105 | 21 | 171 | 389 | 516 | **13,954** |
| SA | 30 | 4,777 | 9 | 9 | 80 | 40 | 3 | **4,949** |
| TAS | 7 | 62 | 5 | 4 | 297 | 5 | 1 | **382** |
| NT | 3 | 13,740 | 0 | 0 | 12 | 17 | 946 | **14,718** |
| Total | **1,936** | **45,311** | **294** | **146** | **1,408[[5]](#footnote-6)** | **771** | **3,161** | **53,026** |

**Notes:**

* The registration form includes land use categories of crop, livestock, intensive horticulture, forestry, other farming, non-farming. Where registrants did not report the land use, this is shown in the ‘Unreported’ column.
* The non-farming category is an undefined term and requires registrants to determine the land use. Examples where this has been selected include land zoned for mining or used as a mining buffer.

Figure 6 shows foreign held agricultural land by land use and compares the percentage change in foreign held agricultural land by land use as at 30 June 2020 to foreign held agricultural land as at 30 June 2019.

#### Figure 6: Foreign held agricultural land by land use – comparison



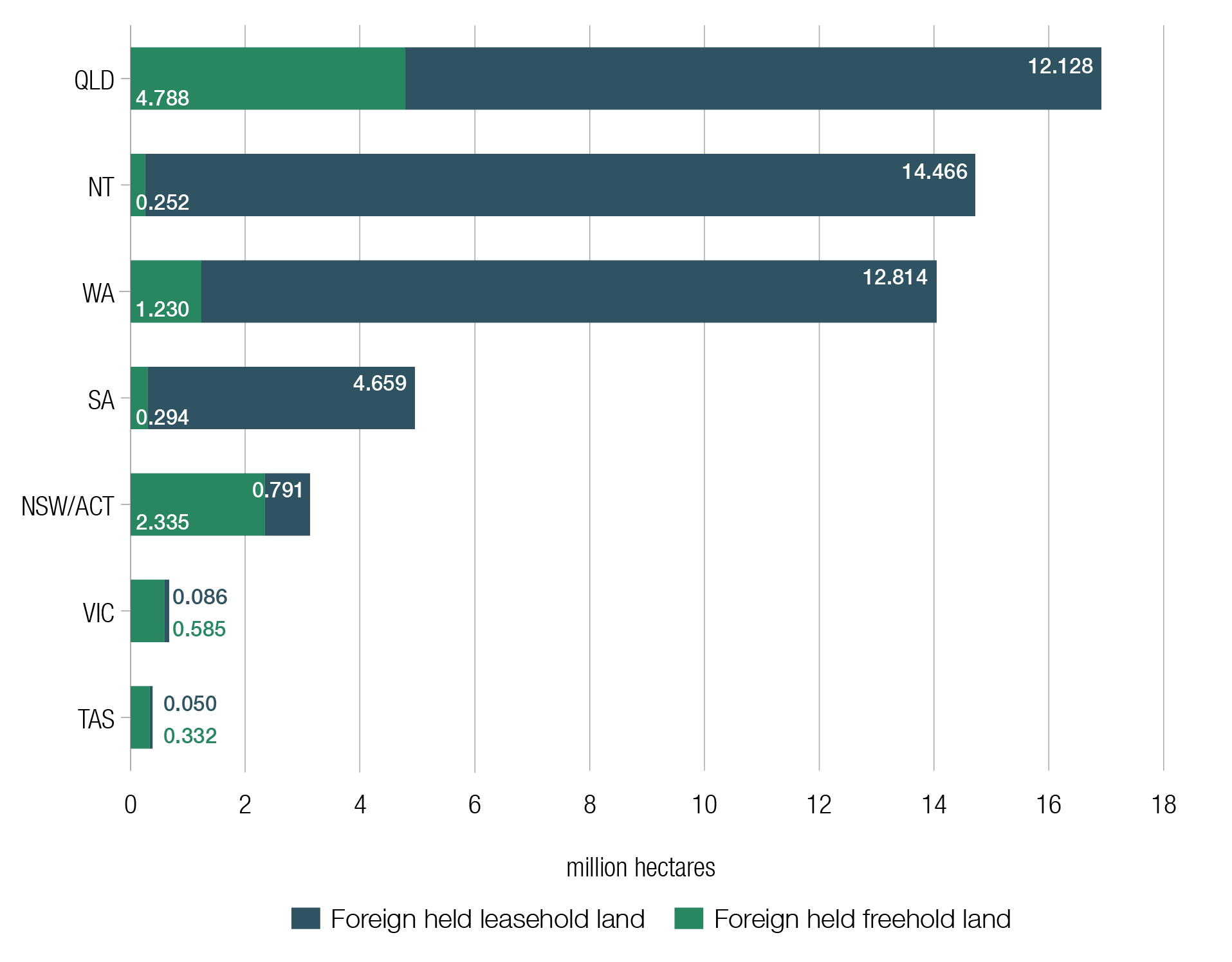
**Notes:**

* The land use categories are derived from information submitted on the Land and Water Registration Form, where a foreign person selects the most appropriate category. The available categories are crop, livestock, intensive horticulture, forestry, other farming and non-farming. Where a foreign person did not report the land use, this is shown in the ‘Unreported’ column.
* The non-farming category is an undefined term. Examples include land zoned for mining or used as a mining buffer.

### Foreign held interests in freehold and leasehold land by Australian state and territory

Figure 7 shows the ratio of freehold and leasehold land to the total foreign held land by state and territory reported on the register as at 30 June 2020. The aggregate freehold interest is 9.816 million hectares, and aggregate leasehold interest is 44.993 million hectares.

#### Figure 7: Foreign held interests in freehold and leasehold land by state and territory as at 30 June 2020



**Notes:**

* In some instances, the same property has been separately registered by a foreign person with a freehold interest in the land and by another foreign person with a leasehold interest in the land, as required under the Act. Land size information from both registrations has been included in this table and so do not add to 53.026 million hectres.
* As a result, the total leasehold and freehold hectares held by foreign persons is greater in Figure 7 than data illustrated in Tables 1 to 4 and Figures 1 to 6.

### Foreign held interests in freehold and leasehold land

Table 5 shows the foreign share of the foreign held freehold and leasehold land by the top 10 countries as at 30 June 2020. This excludes the Australian share of the total foreign held freehold and leasehold land.

#### Table 5: Foreign held freehold and leasehold agricultural land - Top 10 countries

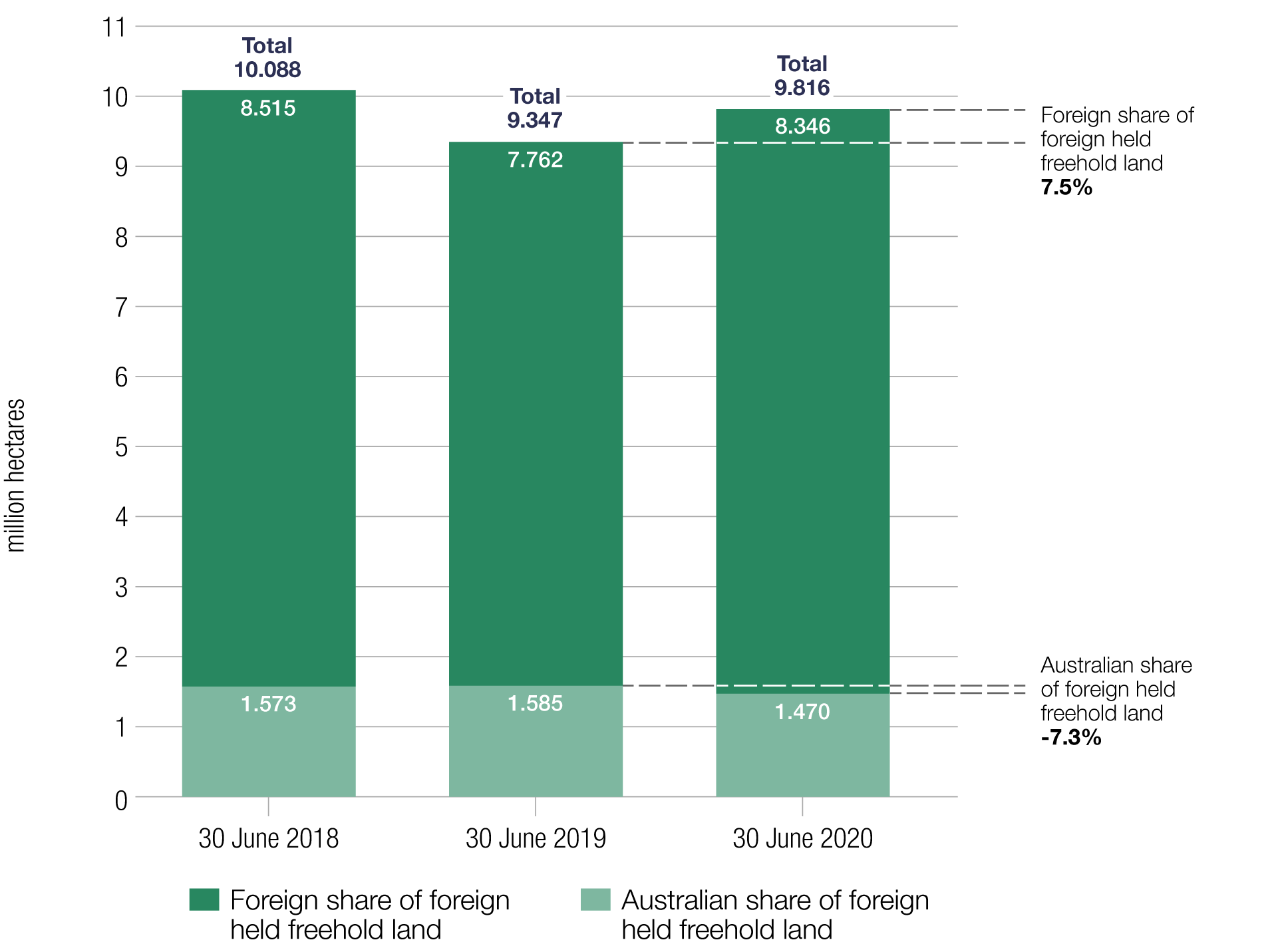
|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Country** | **Freehold (‘000 ha)** | **Leasehold (‘000 ha)** | **Total foreign held (‘000 ha)** | **Agricultural land with a level of foreign ownership (%)** |
| China | 824 | 8,374 | 9,199 | **2.4** |
| United Kingdom | 882 | 7,284 | 8,166 | **2.1** |
| Netherlands | 1,648 | 1,153 | 2,802 | **0.7** |
| United States of America | 1,310 | 1,442 | 2,751 | **0.7** |
| Canada | 907 | 1,703 | 2,610 | **0.7** |
| Bahamas | 0.24 | 2,201 | 2,201 | **0.6** |
| Germany | 201 | 1,933 | 2,134 | **0.6** |
| Switzerland | 257 | 1,822 | 2,078 | **0.5** |
| South Africa | 101 | 1,691 | 1,791 | **0.5** |
| Hong Kong | 243 | 1,219 | 1,462 | **0.4** |

**Notes:**

* To avoid identifying individuals and entities, only the top 10 countries are shown.
* In some instances, the same property has been separately registered by a foreign person with a freehold interest in the land and by a foreign person with a leasehold interest in the land, as required under the Act. Land size information from both registrations has been included in this table.
* The level of foreign ownership in agricultural land is derived by calculating total foreign held agricultural land as a proportion of the 2018–19 REACS total of 383.051 million hectares.
* The changes in the country ranking of the United Kingdom and China when compared to the prior year is predominantly attributed to sales of United Kingdom interests. Notably:
  + the United Kingdom reduced its total foreign ownership interests by around 860,000 hectares
  + the overall interests of Canada and the United States were higher (up 481,000 hectares and 525,000 hectares respectively)
  + China’s overall interest was marginally higher by around 46,000 hectares.
* The changes in country ranking are attributed to sales and purchases by respective countries. Further information for current and prior year holdings for the top 10 countries for freehold and leasehold respectively are detailed in [Table 6](#_Table_5:_Foreign) and [Table 7](#_Table_6:_Foreign).

Figure 8 shows the foreign share and Australian share of foreign held freehold agricultural land as at 30 June for each year from 2018 to 2020.

#### Figure 8: Foreign held freehold agricultural land – Foreign and Australian share of foreign held land



**Notes:**

* As at 30 June 2020, of the 9.816 million hectares of freehold land held by foreign persons:
* the Australian share was 1.470 million hectares with a 7.3% reduction on the prior year
* the foreign share was 8.346 million hectares with a 7.5% increase on the prior year.

Table 6 shows the top 10 countries holding freehold land by size of agricultural land as at 30 June 2020. The top 10 country ranking as at 30 June 2020 does not reflect ranking for prior year. Prior year figures are included to enable a comparison of the top 10 countries over time.

#### Table 6: Foreign held freehold agricultural land by foreign share – Top 10 countries

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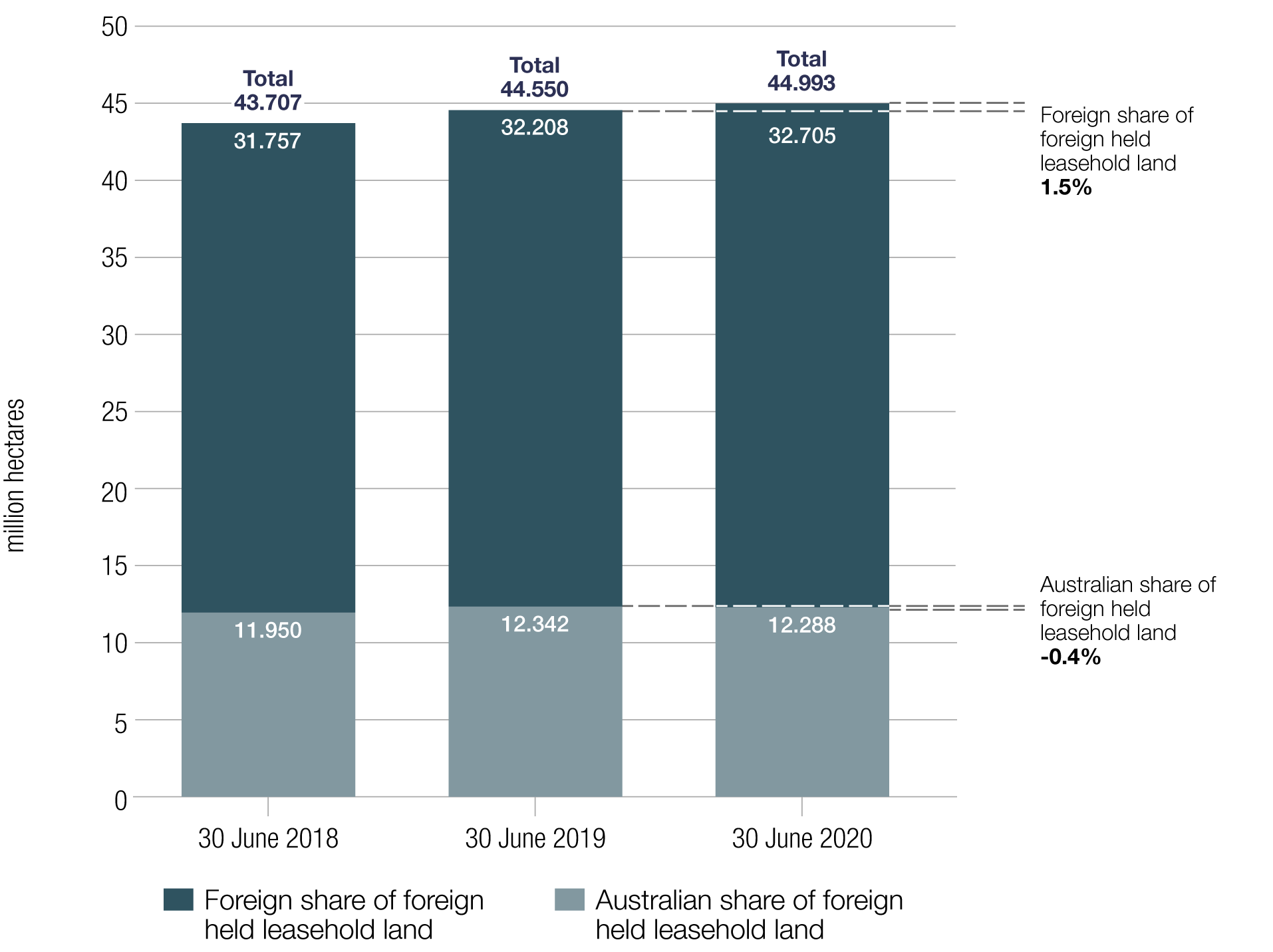
|  |  |  |  |
| --- | --- | --- | --- |
| **Foreign share of foreign held - freehold land**  **(‘000 ha)** | | | |
| **Country** | **30-Jun-18** | **30-Jun-19** | **30-Jun-20** |
| Netherlands | 1,620 | 1,653 | 1,648 |
| United States of America | 1,214 | 1,230 | 1,310 |
| Canada | 314 | 435 | 907 |
| United Kingdom | 1,764 | 908 | 882 |
| China | 858 | 840 | 824 |
| Saudi Arabia | 410 | 496 | 498 |
| Denmark | 357 | 356 | 327 |
| Switzerland | 213 | 208 | 257 |
| Hong Kong | 160 | 184 | 243 |
| Germany | 148 | 186 | 201 |

**Notes:**

* In this table, the freehold land by size for the top 10 countries only shows the foreign share of the foreign held freehold land and excludes the Australian share of the total foreign held freehold land.
* To avoid identification of individuals and entities, only the top 10 countries are shown.

Figure 9 shows the foreign and Australian share of foreign held agricultural leasehold land.

#### Figure 9: Foreign held leasehold agricultural land – Foreign and Australian share of foreign held land



**Notes:**

* As at 30 June 2020, of the 44.993 million hectares of foreign held leasehold land:
  + the Australian share was 12.288 million hectares with a 0.4% reduction on the prior year, and
  + the foreign country share was 32.705 million hectares with a 1.5% increase on the prior year.

Table 7 shows the top 10 nationalities holding leasehold land by size of agricultural land as at 30 June 2020. The top 10 country ranking as at 30 June 2020 does not reflect ranking for prior year. Prior year figures are included to enable a comparison of the top 10 countries over time.

#### Table 7: Foreign held leasehold agricultural land by foreign share – Top 10 countries

#### 

|  |  |  |  |
| --- | --- | --- | --- |
| Foreign share of foreign held land - Leasehold  (‘000 ha) | | | |
| Country | **30 June 2018** | **30 June 2019** | **30 June 2020** |
| China | 8,313 | 8,313 | 8,374 |
| United Kingdom | 8,489 | 8,118 | 7,284 |
| Bahamas | 2,201 | 2,201 | 2,201 |
| Germany | 920 | 1,933 | 1,933 |
| Switzerland | 1,731 | 1,804 | 1,822 |
| Canada | 1,688 | 1,694 | 1,703 |
| South Africa | 631 | 1,131 | 1,691 |
| United States of America | 1,447 | 996 | 1,442 |
| Hong Kong | 1,113 | 1,181 | 1,219 |
| Netherlands | 1,143 | 1,143 | 1,153 |

**Notes:**

* The leasehold land by size for the top 10 countries only shows the portion of the foreign held land owned by foreign countries and excludes any Australian share in the foreign held entity.
* To avoid identification of individuals and entities, only the top 10 countries are shown.

**Background information on obtaining source country information**

As part of the registration information, entities and trusts are required to provide their country of nationality. Source country information has been verified using information provided by registrants, ATO data sources and manual data collection.

Where the registered owner is an individual, the nationality the person reported in their registration is treated as the source country. Where the registered owner is a company or trust, the nationality of the beneficial owner is used to determine the source country. Where the beneficial owner is identified as an Australian citizen who is not ordinarily resident in Australia (and hence a foreign person), the source country has been allocated to the country they are ordinarily resident in.

The beneficial owner is determined by using resources within the ATO and other agencies such as the Department of Home Affairs and the Australian Securities and Investment Commission. Where shares or interests are widely held, the agricultural land held by the entity or trust is attributed to a source country based on the location of the directors or the country where the entity is headquartered or publicly listed, depending on information available.

The attribution of a source country to foreign held agricultural land continues to evolve as new information on beneficial ownership comes to light.

# Attachment A: Background

The Agricultural Land Register was established on 1 July 2015 and is administered by the ATO. TheAct requires foreign persons with an interest in agricultural land to register that interest on the Agricultural Land Register, regardless of the value of the land. This is referred to in this report as foreign ownership of agricultural land.

Ultimately the obligation to register correctly lies with the foreign person and penalties exist under the *Taxation Administration Act 1953* where a person fails to register correctly. Section 16 of the Act allows the Commissioner to correct or update information on the Agricultural Land Register.

Investors are required to notify the ATO within 30 days of a specified event occurring. These specified events include:

* a foreign person starts to hold agricultural land
* a foreign person ceases to hold agricultural land
* an investor becomes a foreign person while holding agricultural land
* an investor ceases to be a foreign person while holding agricultural land
* a foreign person holds land that becomes agricultural land
* a foreign person holds land that ceases to be agricultural land.

An interest in agricultural land includes a freehold interest or the right to occupy land under a lease (including a sublease or licence) where the term of the lease or licence (including any extension or renewal) is reasonably likely to exceed five years.

A stocktake was conducted between 1 July 2015 and 29 February 2016 to enable existing foreign person landholders to register their land. During this time, the ATO used data matching to identify and contact investors who may have met the definition of foreign person and who held Australian land that may have met the definition of agricultural land.

# Attachment B: Definitions

This attachment provides information on the definitions of ‘foreign person’ and ‘agricultural land’ as detailed in the Act. Further information on the definitions can be found in the guidance notes on the Foreign Investment Review Board website at [firb.gov.au](http://www.firb.gov.au/)

**Definition of a foreign person**

The term ‘foreign person’ is defined in section 4 of the Act. It states that the term has the same meaning as ‘foreign person’ as defined in section 4 of the *Foreign Acquisitions and Takeovers Act 1975*.

In general, a ‘foreign person’ is:

* an individual not ordinarily resident in Australia[[6]](#footnote-7)
* a foreign government or foreign government investor
* a corporation, trustee of a trust or general partner of a limited partnership where an individual not ordinarily resident in Australia, a foreign corporation or a foreign government holds a substantial interest of at least 20%
* a corporation, trustee of a trust or general partner of a limited partnership in which two or more foreign persons hold an aggregate substantial interest of at least 40%.

**Definition of** **agricultural land**

‘Agricultural land’ is defined in section 4 of the Act as land in Australia that is used, or that could reasonably be used, for a primary production business.

Section 5 of the Act provides that the rules may specify land that will not be considered agricultural land for the purposes of the Agricultural Land Register. The *Register of Foreign Ownership of Water or Agricultural Land Rules 2017* provides that the following land will not be considered agricultural land for the purposes of the Act[[7]](#footnote-8):

* Land that is not currently being wholly or predominantly used at that time for a primary production business and:
  + zoning approval is required from government before the land could be used for primary production
  + the land is currently used, or proposed to be used for mining or activities ancillary to mining
  + the land is used for environmental protection or conservation under a law of the Commonwealth, a state or a territory or a legally binding agreement
  + the land is located within an area that has been approved by a government authority as an industrial estate
  + the size of the land is under one hectare
  + the land has been approved by a government authority for use as a tourist facility, an outdoor education establishment or an outdoor recreation facility that is open to the public
  + an application has been made to re-zone the land to not allow the land to be used for a primary production business, or approval has been sought to use the land for mining activities
  + the land is used for wind or solar power station(s), including when an approval is in place to allow the wind or solar farm to be established or operated on the land, or the land was acquired solely for the purpose of meeting a requirement of government approval for the solar or wind farm.
* Land where the only primary production business the land could reasonably be used for is a primary production business relating to submerged plants and animals.

# Attachment C: Methodology

This is an overview of the main methodological caveats that apply to the data in this report.

* Data was extracted from the Agricultural Land Register database as at 30 June 2020.
* Some registrations have been corrected or updated in accordance with section 16 of the Act when it has been determined via data matching or manual data collection that the registrant has provided incorrect information. The validation of new and existing registrations is an ongoing exercise, with information reconciled against third party data sources and manual data collection.
* Registrants are required to enter the area of their land holding in metres squared (m2) which is then converted to hectares for reporting purposes. The ATO has converted into hectares any land holdings reported in a different unit of measurement.
* Entities and trusts were required to report their country of incorporation and the nationality of the owner. However, this is not necessarily a reflection of the foreign source country of the investor. Source country information has been obtained using information provided by registrants, ATO data sources and manual data collection.[[8]](#footnote-9)
* Properties are given a unique identifier in the form of a composite of the property name, address, suburb and state or territory. Counts of properties were based on instances of unique identifiers.
* Properties were assigned geographic coordinates using a geocoding algorithm. Each property was assigned a Statistical Area (Level 4) based on its geographic coordinates, (shown in [Chart 1](#Chart1)).
* In some instances, the same property has been registered twice - by a foreign person with a freehold interest in the land and by another foreign person with a leasehold interest in the land, as required under the Act. Information in Tables 1 to 4 and Figures 1 - 6 does not include leasehold registrations where a property has been already been registered as freehold. However, in Figure 7 and Table 5, the land size information from both freehold and leasehold registrations has been included by state and territory and the top 10 countries respectively. Figure 8 and Figure 9 and Table 6 and Table 7 separately show the size of foreign held agricultural land by freehold and leasehold respectively.
* The definition of agricultural land under the *Foreign Acquisitions and Takeovers Act 1975* includes ‘land in Australia that is used, or that could reasonably be used, for primary production purposes’. Due to the broad nature of this definition it is possible that the Agricultural Land Register includes land that is not captured as part of the ABS Agricultural Census or ABS REACS. This may have the effect of overstating the total proportion of Australian agricultural land that is foreign held. Importantly, entities whose primary business is forestry are not captured by ABS agricultural data that has been used for comparative purposes in this report. As at 30 June 2020, land use attributed to forestry on the Register was 1.408 million hectares, representing 0.37% of the 2018-19 REACS.
* The Act requires foreign persons to notify of certain changes to their holdings. The movement in country rankings and holding by country may be in part be attributed to instances where a registration is updated following, for example, an internal company reorganisation, where the same entity owns the land but there has been a change in the country of control.

# Attachment D: ABS historical data

#### Table 8: Total area of Australian agricultural by state or territory – ABS agricultural land

|  |  |  |  |
| --- | --- | --- | --- |
| State/Territory | 2017-18 REACS  (‘000 ha) | 2018-19 REACS  (‘000 ha) | Change  % |
| NSW/ACT | 52,401 | 52,357 | -0.1 |
| VIC | 10,916 | 11,465 | 5.0 |
| QLD | 139,132 | 133,147 | -4.3 |
| WA | 75,817 | 82,201 | 8.4 |
| SA | 46,701 | 46,104 | -1.3 |
| TAS | 1,398 | 1,456 | 4.2 |
| NT | 51,718 | 57,071 | 10.4 |
| Total | **378,082** | **383,801** | **1.51** |

**Notes:**

* A comparison of total area of agricultural land split by state and territory over the last two years illustrates movement in all agricultural land in Australia using ABS data.

* The movement in agricultural land between each year is indicated as ‘change %’ for each state and territory.

# Attachment E: Land and Water registration form fields

Each registrant must complete the following mandatory fields:

**Contact details**

* Name
* Position
* Address
* Mobile/cell number
* Contact email

**Reason for registration**

* Acquisition of agricultural land
* Cease to hold agricultural land
* Change in status to or from a foreign person
* Change in status to or from agricultural land

**Entity and ownership details**

* Name
* Country of incorporation (where registrant is a trust or company)
* Reason why the company or trust is a foreign person
* Address
* Date of birth
* Nationality (where registrant is an individual or where country of incorporation is entered as Australia)
* Address
* Mobile/cell number
* Contact email

**Land title details**

* Property address
* Title information
* Land area
* Land use categories include crop, livestock, Intensive horticulture, forestry, Other farming, non farming
* Land value
* Title holding type (leasehold or freehold)
* Date of event
* Percentage interest in the land

1. In particular, it should be noted that the ABS does not capture entities whose primary business activity is forestry as part of their agricultural surveys or census, whereas forestry land holdings are captured as part of the Agricultural Land Register. [↑](#footnote-ref-2)
2. The Australian statistical geography standard (ASGS) is the ABS’s geographical framework, effective from July 2016. [↑](#footnote-ref-3)
3. Care should be taken when comparing percentage foreign ownership of agricultural land across years as estimates are taken from annually-updated ABS REACS. These are subject to sampling variability. For example, the 2018-19 ABS REACS reported a 1.5% increase in the total amount of agricultural land across Australia with the total area increasing from 378 million hectares in 2017–18 to 383.8 million hectares in 2018-19. [↑](#footnote-ref-4)
4. The Australian statistical geography standard (ASGS) is the ABS's geographical framework, effective from July 2016. [↑](#footnote-ref-5)
5. The ABS does not capture entities whose primary business activity is forestry as part of their agricultural surveys or census, however forestry land holdings are captured as part of the Agricultural Land Register. [↑](#footnote-ref-6)
6. As defined in section 5 of the *Foreign Acquisitions and Takeovers Act 1975*. [↑](#footnote-ref-7)
7. Land that is not agricultural land for the purposes of the *Register of Foreign Ownership of Water or Agricultural Land Act 2015* is outlined in section 44 of the *Foreign Acquisitions and Takeovers Regulation 2015.* [↑](#footnote-ref-8)
8. In some cases, the nationality or country of incorporation of a nominal investor may have been identified, rather than the nationality or country of incorporation of the ultimate beneficial owner. [↑](#footnote-ref-9)